

EXHIBIT 15

CONFIDENTIAL

PTQ3638

PAGE 01 SARAJE 02194 01 OF 02 111601Z
ACTION EUR-00

INFO LOG-00 NP-00 AF-00 AID-00 AMAD-00 ACQ-00 CIAE-00
INL-00 DODE-00 PERC-00 SRPP-00 DS-00 FBIE-00 VC-00
TEDE-00 INR-00 IO-00 LAB-01 L-00 VCE-00 DCP-01
NSAE-00 NSCE-00 P-00 SCT-00 SS-00 USIE-00 ECA-00
IIP-00 DSCC-00 DRL-02 NFAT-00 SAS-00 /004W
-----C9DA91 111603Z /38

P 111528Z JUL 02
FM AMEMBASSY SARAJEVO
TO SECSTATE WASHDC PRIORITY 0959
INFO IFOR COLLECTIVE

REVIEW AUTHORITY: Archie Bolster, Senior Reviewer

C O N F I D E N T I A L SECTION 01 OF 02 SARAJEVO 002194

STATE FOR EUR (BOGUE), D (KAIDANOW), P (CURRAN),
EUR/SCE (GREGORIAN), S/CT

NSC FOR TEPPER
STATE ALSO PASS USAID
AID FOR AA/EE AND EE/ECA

RELEASED IN PART B6

E.O. 12958: DECL: 7/8/12
TAGS: PTER, PGOV, PREL, BK, HR
SUBJECT: BOSNIA COUNTER-TERRORISM UPDATE

CONFIDENTIAL

PAGE 02 SARAJE 02194 01 OF 02 111601Z
REF: A) SARAJEVO 1952 B) SARAJEVO 1769
C) SARAJEVO 1773 D) SARAJEVO 934
E) SARAJEVO 190 AND PREVIOUS

CLASSIFIED BY AMBASSADOR CLIFFORD J. BOND FOR REASONS
1.5 (B,D).

OVERVIEW AND COMMENT ON BOSNIAN COOPERATION IN COUNTER-
TERRORISM

1. (C) BOSNIAN AUTHORITIES CONTINUE TO AFFIRM THEIR
COMMITMENT TO THE WAR ON TERRORISM AND PARTNERSHIP WITH
THE UNITED STATES IN THIS AREA. COUNTER-TERRORISM
ACTIVITIES AND COOPERATION REMAIN, HOWEVER, DEPENDENT
ON DIRECT ENGAGEMENT AND PRESSURE BY THE MISSION AND
SFOR. AS PREVIOUSLY REPORTED, WHILE SENIOR LEVELS OF

UNCLASSIFIED U.S. Department of State Case No. F-2009-08426 Doc No. C17589733 Date: 10/11/2012

THE STATE AND FEDERATION GOVERNMENTS ARE GENERALLY POLITICALLY COMMITTED TO OUR JOINT EFFORTS, ETHNIC POLITICS AND, AS THE ELECTIONS NEAR, PARTISAN POLITICS CAN ACT AS A BRAKE SLOWING PROGRESS ON COUNTER-TERRORISM EFFORTS. NONETHELESS, THERE HAVE BEEN POSITIVE DEVELOPMENTS AND OUR ACTIONS HAVE DISRUPTED THE POTENTIAL OF LOCAL GROUPS TO CARRY OUT TERRORIST ACTIVITIES.

ASSETS FREEZE PROCEEDING

2. (C) THE FEDERATION BANKING REGULATORY AGENCY (FBA),
CONFIDENTIAL

PAGE 03 SARAJE 02194 01 OF 02 111601Z

WHICH STILL LACKS THE DESIRED UNAMBIGUOUS LEGAL FOUNDATION FOR BLOCKING ASSETS, HAS FULLY COOPERATED WITH THE U.S. EFFORTS TO BLOCK THE ASSETS OF INDIVIDUALS OR ORGANIZATIONS SUSPECTED OF TERRORISM. SINCE OCTOBER 2001, THE FBA HAS FROZEN 38 SEPARATE ACCOUNTS REGISTERED TO 21 INDIVIDUALS AND ORGANIZATIONS. THEY INCLUDE:

AL-HARAMAIN ISLAMIC FOUNDATION,

CAVALLO LTD., RISALA SARAJEVO, RISALA PRIMARY SCHOOL, EURO INVEST, MAHMAL CONFECTIONS, MAHMAL INVESTMENT,

STATUS OF NGO'S

3. (SBU) THE MISSION CONTINUES TO SEEK A MORE PRO-ACTIVE APPROACH BY BIH AUTHORITIES IN INVESTIGATING BOTH LOCAL AND FOREIGN NGO'S SUSPECTED OF HAVING LINKS TO TERRORIST GROUPS. WHILE THE FEDERATION FINANCIAL POLICE CONTINUE TO INVESTIGATE SOME OF THESE GROUPS, CRIMINAL INVESTIGATIONS INTO THEIR ACTIVITIES HAVE ONLY BEEN CONDUCTED IN THE CASE OF THE AL HARAMAIN ISLAMIC FOUNDATION AND BENEVOLENCE INTERNATIONAL FOUNDATION (BIF) IN CONNECTION WITH SEARCHES REQUESTED BY FBI. BIF OFFICES AND RESIDENCES WERE RAIDED MARCH 19, PROVIDING EVIDENCE FOR THE U.S. ARREST OF BIF HEAD ENAAM ARNAOUT, WHO HAD BEEN IN DIRECT COMMUNICATION WITH BIN LADEN (REF D). (NOTE: BIF'S SUCCESSOR IN BIH

CONFIDENTIAL

PAGE 04 SARAJE 02194 01 OF 02 111601Z

B6

NOTE.) ON JUNE 3, THE PREMISES OF AL HARAMAIN WERE SEARCHED, AND EVIDENCE SEIZED (REF C). THE SAUDI HIGH COMMISSION FOR RELIEF WAS CLOSED BY THE SAUDI GOVERNMENT EARLIER THIS YEAR. ALTHOUGH BOSNIAN AUTHORITIES DENY THAT IT HAS REOPENED, IT APPEARS TO SEEK TO RE-ESTABLISH ITSELF UNDER ANOTHER NAME.

4. (C) ALTHOUGH THE FEDERATION INTELLIGENCE SERVICE IS MONITORING THE ACTIVITIES OF ACTIVE ISLAMIC YOUTH (AIO) AND THE FINANCIAL POLICE HAVE REQUESTED DOCUMENTATION RELATED TO ITS FINANCES, LITTLE HAS BEEN DONE TO CURB THE ACTIVITIES OF THIS HOMEGROWN NGO. AIO HAS BEEN ENGAGED IN APPARENT SURVEILLANCE OPERATIONS AGAINST THE AMBASSADOR'S RESIDENCE AND THE EMBASSY. WHILE THIS INFORMATION HAS BEEN PROVIDED TO THE FEDERATION MINISTRY OF INTERIOR AND SHARED WITH THE JOINT WORKING GROUP ON TERRORISM, BOSNIAN AUTHORITIES REMAIN RELUCTANT TO ACT AGAINST THE GROUP. THE BOSNIAN AUTHORITIES ALSO HAVE NOT TAKEN MEASURES TO CLOSE AL FURQUAN, A NOMINALLY BOSNIAN NGO. AL FURQUAN HAS KNOWN TIES TO THE SAUDI HIGH COMMISSION FOR RELIEF AND AIO AND A HISTORY OF ACTIVE SURVEILLANCE AGAINST OUR FACILITIES.

CONFIDENTIAL

CONFIDENTIAL PTQ3641

PAGE 01 SARAJE 02194 02 OF 02 111602Z
ACTION EUR-00

INFO	LOG-00	NP-00	AF-00	AID-00	AMAD-00	ACQ-00	CIAE-00
	INL-00	DODE-00	PERC-00	SRPP-00	DS-00	FBIE-00	VC-00
	TEDE-00	INR-00	IO-00	LAB-01	L-00	VCE-00	DCP-01
	NSAE-00	NSCE-00	P-00	SCT-00	SS-00	USIE-00	ECA-00
	IIP-00	DSCC-00	DRL-02	NFAT-00	SAS-00	/004W	
				-----C9DAA8 111603Z /38			

P 111528Z JUL 02
FM AMEMBASSY SARAJEVO
TO SECSTATE WASHDC PRIORITY 0960
INFO IFOR COLLECTIVE

C O N F I D E N T I A L SECTION 02 OF 02 SARAJEVO 002194

STATE FOR EUR (BOGUE), D (KAIDANOW), P (CURRAN),
EUR/SCE (GREGORIAN), S/CT

NSC FOR TEPPER
STATE ALSO PASS USAID

E.O. 12958: DECL: 7/8/12
TAGS: PTER, PGOV, PREL, BK, HR
SUBJECT: BOSNIA COUNTER-TERRORISM UPDATE

CONFIDENTIAL

PAGE 02 SARAJE 02194 02 OF 02 111602Z
DETENTIONS AND DEPORTATIONS

5. (C) THE CRITICISM FROM HUMAN RIGHTS GROUPS AND ISLAMIC LEADERS FOLLOWING THE JANUARY 2002 SURRENDER TO THE U.S. OF THE "ALGERIAN SIX" (REF E), HAS MADE AUTHORITIES AT THE STATE AND FEDERATION LEVELS RELUCTANT TO DETAIN INDIVIDUALS SUSPECTED OF TERRORISM WITHOUT DOCUMENTARY EVIDENCE (ACCEPTABLE IN A BOSNIAN COURT) OF WRONGDOING. THE MOST RECENT EXAMPLE IS THAT OF [REDACTED] A NATURALIZED BOSNIAN CITIZEN FROM YEMEN UNTIL HIS CITIZENSHIP WAS REVOKED IN NOVEMBER 2001, WHOSE EXTRADITION WAS REQUESTED BY ITALY IN 2001 (REF B). ALTHOUGH A VALID INTERPOL WARRANT EXISTED, BIH AUTHORITIES DEMANDED ISSUANCE OF A NEW WARRANT AND A NEW EXTRADITION REQUEST. HE WAS DECLARED PERSONA NON GRATA ON MARCH 13, BUT WAS NOT DETAINED PENDING PRESENTATION OF THE NEW DOCUMENTS. BY THE TIME BIH'S LEGAL DEMANDS HAD BEEN MET IN MAY, [REDACTED] WHO HAD BEEN UNDER SURVEILLANCE, DISAPPEARED.

B6

BUILDING THE LEGAL AND POLICY FRAMEWORK

6. (U) WE CONTINUE TO FOCUS ON DEVELOPING THE NECESSARY LEGAL FRAMEWORK TO ALLOW BIH LAW ENFORCEMENT AUTHORITIES TO TAKE ACTION AGAINST TERRORISM SUSPECTS, ALONG WITH RELEVANT IC AUTHORITIES.

-- STATE CRIMINAL PROCEDURE CODE: COMPETING DRAFTS AND BUREAUCRATIC HAGGLING IN OHR AND THE BOSNIAN GOVERNMENT
CONFIDENTIAL

PAGE 03 SARAJE 02194 02 OF 02 111602Z
HAVE DELAYED ITS DRAFTING AND ENACTMENT. AT PRESENT, OHR HAS TASKED ITS NEWLY ESTABLISHED LEGAL DRAFTING TEAM, COMPRISED PRIMARILY OF BOSNIAN ATTORNEYS, WITH DEVELOPING A NEW DRAFT.

-- CRIMINAL CODE: SUBMITTED FOR COUNCIL OF MINISTERS' (COM) APPROVAL JULY 9. HIGHREP ASHDOWN HAS REQUESTED

UNCLASSIFIED U.S. Department of State Case No. F-2009-08426 Doc No. C17589733 Date: 10/11/2012

THAT THE CODE BE INTRODUCED INTO THE BIH PARLIAMENT UNDER AN URGENT PROCEDURE THAT LIMITS LEGISLATIVE DEBATE AND EXPEDITES ADOPTION OF LAWS, TO ASSURE PASSAGE BEFORE PARLIAMENTARY WORK COMES TO A STANDSTILL FOR AUGUST AND THE PRE-ELECTION CAMPAIGN.

-- LAW ON IMMIGRATION AND ASYLUM: THE COM JULY 9 APPROVED AMENDMENTS TO CLOSE LOOPHOLES. THE AMENDMENTS REQUIRE THAT LONG-TERM VISITORS TO BIH REGISTER WITH THE AUTHORITIES, PROVIDE FOR THE ESTABLISHMENT OF A NEW IMMIGRATION SERVICE, AND REGULATE PROCEDURES FOR REVOKING CITIZENSHIP AND FOR DEPORTATIONS. IT WILL BE SUBMITTED TO PARLIAMENT UNDER URGENT PROCEDURE.

-- LEGAL ASSISTANCE LAW: PASSED BY THE PARLIAMENT JULY 3, 2002, REGULATES CONTACTS AND EVIDENCE AND INFORMATION SHARING BETWEEN THE FEDERATION, RS, AND BRCKO.

-- LAW ON STATE INFORMATION AND PROTECTION AGENCY (SIPA): PASSED JUNE 20. WHILE IT WOULD ESTABLISH A NEW STATE LEVEL LAW ENFORCEMENT AGENCY TO FOCUS ON TRANS-BORDER CRIMES, ORGANIZED CRIME, TERRORISM AND SMUGGLING OF WMD MATERIALS, IT HAS LITTLE IN THE WAY OF

CONFIDENTIAL

PAGE 04 SARAJE 02194 02 OF 02 111602Z

INVESTIGATIVE AND LAW ENFORCEMENT POWERS, NOR IS THERE ANY FUNDING, STAFF OR FACILITIES. IT IS UNLIKELY TO MAKE MUCH DIFFERENCE UNTIL 2004 (REF A).

-- UNIFICATION OF THE BOSNIAK AND BOSNIAN CROAT INTELLIGENCE SERVICES IN THE FEDERATION: LEGISLATION WAS APPROVED BY FEDERATION PARLIAMENT MAY 28 AND THE DIRECTOR (BOSNIAK) AND DEPUTY DIRECTOR (CROAT) ARE WORKING ON RESTRUCTURING THE STAFF INTO AN INTEGRATED AGENCY. THIS ALREADY DIFFICULT PROCESS HAS BEEN COMPLICATED BY ELECTORAL POLITICS AND LINGERING SUSPICIONS AS TO THE PROFESSIONALISM OF THE DIRECTOR AND DEPUTY (REF B).

BOND

CONFIDENTIAL

<< END OF DOCUMENT >>